

## Message Text

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PAGE 01 CAPE T 00943 01 OF 02 091831Z  
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 IOE-00 DHA-02 SSO-00  
NSCE-00 INRE-00 USIE-00 CIAE-00 DODE-00 PM-04  
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 AID-05 IGA-02 OMB-01 TRSE-00 ACDA-07  
/093 W

-----091851Z 005324 /41

O 091743Z JUN 77

FM AMCONSUL CAPE TOWN

TO SECSTATE WASHDC IMMEDIATE 6226

INFO AMEMBASSY BONN IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 CAPE TOWN 0943

E.O. 11652: GDS

TAGS: PDEV, SF, WA, US, UN

SUBJECT: NAMIBIA TALKS: SECOND DAY, FIRST SESSION

REF: (A) CAPE TOWN 0931, (B) CAPE TOWN 0924,

1. SUMMARY: WITH VORSTER IN ATTENDANCE, CONTACT GROUP AND  
SAG MET FROM 1100 TO 1300 TODAY (JUNE 9). CG GAINED SEMI-  
ADDITIONAL DETAILS ABOUT THE SAG'S PROPOSAL FOR AN ADMINISTRATOR-  
GENERAL FOR NAMIBIA, AND RECEIVED COPY OF ENABLING LEGISLATION  
THAT WILL BE INTRODUCED TOMORROW (JUNE 10). HOWEVER,  
REMAINDER OF SESSION WAS UNPRODUCTIVE. VORSTER TRIED AND  
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FAILED TO GET FORMAL BACKING OF THE CG FOR CERTAIN OF  
SAG'S PLANS REGARDING THE ADMINISTRATOR-GENERAL, AND HE  
BALKED AT NOTION THAT THE THIRD ROUND OF TALKS SHOULD  
BE HELD IN NEW YORK OR SOMEWHERE ELSE THAN CAPE TOWN.

2. UK AMBASSADOR SCOTT OPENED MEETING BY STATING OUR  
POSITION ON THE SAG'S PROPOSAL RE AN ADMINISTRATOR-

GENERAL (REFTEL B). USING TALKING POINTS PREPARED AT CG'S MEETING EARLIER THIS MORNING, SCOTT SAID THE FOLLOWING:

3. "WE LISTENED YESTERDAY WITH GREAT INTEREST TO WHAT THE FOREIGN MINISTER SAID ABOUT THE POSSIBILITY OF ESTABLISHING A SINGLE ADMINISTRATOR-GENERAL AS THE CENTRAL TRANSITIONAL ADMINISTRATIVE AUTHORITY. WE CAN SEE HOW THIS PROPOSAL COULD REMOVE SOME OF THOSE POLITICAL CONSIDERATIONS WHICH HAVE GIVEN US DIFFICULTIES. HOWEVER, WE WOULD WELCOME AN ASSURANCE THAT THE ADMINISTRATOR-GENERAL WOULD NOT EMPLOY ANY POLITICAL GROUPING, SUCH AS TURNHALLE OR INDEED SWAPO, IN AN INSTITUTIONAL FASHION, WHETHER ADVISORY OR OTHERWISE.

4. "THERE IS ONE SPECIFIC CONSIDERATION WE WOULD LIKE TAKEN INTO ACCOUNT AT THIS STAGE. WE HAVE ALWAYS SEEN THE CENTRAL ADMINISTRATIVE AUTHORITY AS BEING ONE PART OF A PACKAGE WHICH WILL HAVE TO RECEIVE INTERNATIONAL APPROVAL. WE WOULD HOPE, THEREFORE, THAT IN THE EXERCISE OF HIS FUNCTIONS, THE ADMINISTRATOR-GENERAL WILL FROM THE START BEAR IN MIND THAT IN CERTAIN OF HIS FUNCTIONS, IN PARTICULAR IN RELATION TO THE ELECTORAL PROCESS, HE WILL BE OPERATING IN CONSULTATION WITH THE UN SPECIAL REPRESENTATIVE AND THAT HIS DECISIONS WILL NEED TO TAKE ACCOUNT OF THIS."

5. BOTHA SAID HE WAS DISAPPOINTED THAT CG WAS NOT GIVING SAG CREDIT FOR TREMENDOUS STEP FORWARD. SCOTT SAID THAT THE SAG'S PROPOSAL DID APPEAR TO BE A STEP FORWARD, BUT WE HAD TO HAVE MORE DETAILS ON THE SUBJECT. BOTHA RESPONDED THAT THE ADMINISTRATOR-GENERAL AND HIS STAFF WILL HAVE TO BE CONFIDENTIAL

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IMPARTIAL (THUS REULING OUT TURNHALLE REPRESENTATIVES). SCOTT, SPEAKING FOR THE GROUP, SAID THAT THEIR IARTIALITY WOULD TAKE CARE OF ONE OF OUR CONCERNS.

6. REFERRING TO THE POINT SCOTT MADE IN PARA 4 ABOVE, VORSTER SAID THAT THE ADMINISTRATOR-GENERAL WOULD DO MORE THAN CONSULT WITH THE UN SPECIAL REPRESENTATIVE, THAT HE WOULD HAVE TO BE SATISFIED AS TO EACH STEP TAKEN IN THE ELECTORAL PROCESS.

7. VORSTER STATED THAT ON FRIDAY, JUNE 10, HE WOULD INTRODUCE LEGISLATION EMPOWERING THE STATE PRESIDENT TO MAKE LAWS FOR THE TERRITORY. (TEXT OF DRAFT LEGISLATION WILL BE SENT SEPTTEL.) SIGNIFICANTLY THE DRAFT INCLUDES NO REFERENCE TO WALVIS BAY. (VORSTER SAID THAT HE WANTED TO AVOID FLOGGING THE ISSUE OF WALVIS, BUT THAT HE WOULD TELL PARLIAMENT HE WAS GOING TO EXCLUDE WALVIS BAY BY LATER ACTION OF STATE PRESIDENT.

8. REMAINDER OF THE TWO-HOUR SESSION WAS UNPRODUCTIVE. VORSTER TRIED TO STAMPEDE THE CG INTO FORMALLY AGREEING TO THE CONCEPT OF ESTABLISHING AN ADMINISTRATOR-GENERAL, HAVING HIM APPOINTED BY AUGUST, PROCEEDING AS OF NOW TO "INVITE" THE UN SYG TO APPOINT HIS SPECIAL REPRESENTATIVE SO THAT HE COULD BE IN PLACE BY LATE AUGUST AND COMMENCING PREPARATIONS FOR ELECTIONS AS SOON AS THE ADMINISTRATOR-GENERAL IS APPOINTED. WE REPLIED THAT WE WERE NOT EMPOWERED TO REACH SUCH AN AGREEMENT WITH THE SAG, AND THAT TIME WOULD BE NEEDED TO GET THE APPROVAL WE NEED. WE WERE NOT URGING UNDUE DELAY, BUT HAD TO HAVE SUFFICIENT TIME TO SATISFY ALL PARTIES THAT ON ALL THE ELEMENTS WE HAVE BEEN DISCUSSING IN CAPE TOWN, THERE IS A BROAD BASIS OF AGREEMENT. WE WOULD TRY TO ACHIEVE THIS AS SOON AS POSSIBLE.

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L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
AID-05 IGA-02 OMB-01 TRSE-00 ACDA-07 IOE-00 /093 W  
-----091858Z 005380 /41

O 091743Z JUN 77

FM AMCONSUL CAPE TOWN  
TO SECSTATE WASHDC IMMEDIATE 6227  
INFO AMEMBASSY BONN IMMEDIATE  
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C O N F I D E N T I A L SECTION 2 OF 2 CAPE TOWN 0943

9. WE COULD NOT, AS VORSTER REQUESTED, HAVE HIM STATE IN PARLIAMENT THAT WE APPROVED OF THE LEGISLATION HE WILL INTRODUCE FRIDAY. WE AGREED ONLY THAT HE COULD SAY THE DRAFT LEGISLATION WAS CONSISTENT WITH THE DISCUSSIONS WITH

THE CONTACT GROUP WITH A VIEW TO REACHING AN INTERNATIONALLY ACCEPTABLE SOLUTION.

10. VORSTER AND BOTHA WERE OPPOSED TO IDEA OF HOLDING THE THIRD ROUND OF TALKS IN NEW YORK OR ELSEWHERE THAN CAPE TOWN. WE EXPLAINED THAT WE WILL HAVE MOVED TO A STAGE IN WHICH IT WILL BE NECESSARY TO HAVE QUICK ACCESS TO UN SYG AND POSSIBLY OTHER PARTIES. THIS COULD NOT BE DONE IN CAPE TOWN. AFTER VORSTER AGAIN EXPRESSED HIS OBJECTION  
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TO SUCH A MEETING AS TOO TIME-CONSUMING, WE EXPLAINED FURTHER THAT WE BELIEVED ANOTHER MEETING WOULD BE NECESSARY FOR US TO DISCUSS IN GREATER DETAIL THE NATURE OF UN INVOLVEMENT. THE SYG HAD TO BE CONVINCED THAT THE PROPOSED NATURE OF UN INVOLVEMENT WOULD BE SOMETHING HE COULD ACCEPT AND, MOREOVER, WOULD HAVE A GOOD CHANCE OF GETTING OTHER PARTIES TO ACCEPT.

11. MEETING WAS ADJOINED AT THIS POINT, WITH AGREEMENT THAT THE UN-BASED MEMBERS OF THE CG WOULD MEET SEPARATELY WITH BOTHA AND FOURIE AT 1600 PRIOR TO RESUMPTION OF FULL MEETING AT 1645.

12. COMMENT: IT SEEMS TO US THAT VORSTER AND BOTHA ARE VIRTUALLY CONVINCED THAT THIS NEGOTIATING PROCESS WILL END IN FAILURE, BECAUSE THEY BELIEVE THAT MOST UN MEMBERS AND SWAPO ARE SO HOSTILE THAT THEY WILL NOT ACCEPT ANY PLAN WE PRODUCE FOR A NEGOTIATED SETTLEMENT. THEREFORE, THEY WISH TO PRESS FORWARD VERY RAPIDLY, AND IF THE UN AND OTHER PARTIES DO NOT RESPOND FAVORABLY IN SHORT ORDER, THEY CAN CLAIM THAT FAILURE TO PROGRESS RESTS WITH THE UN AND OTHERS. WE BELIEVE WE DO NEED TO KEEP MOMENTUM GOING AND INDEED MOVE AS QUICKLY AS WE CAN TO BRIEF OTHER PARTIES, PREPARE OUR STUDY ON UN INVOLVEMENT, ETC. BUT WE NEED NOT BE PRESSURED BY THE SAG INTO A PACE THAT WOULD FORCE US TO GLOSS OVER IMPORTANT FACTORS LIKE THE DEGREE AND KIND OF UN INVOLVEMENT, AND THAT COULD LEAD TO FAILURE. END COMMENT.BOWDLER

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## Message Attributes

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